



T&R 101 Syllabus



- Overview
- First Steps
- Strategy
- Governance
- Implementation
- Progress
- Summary
- Questions

Vision For Space Exploration

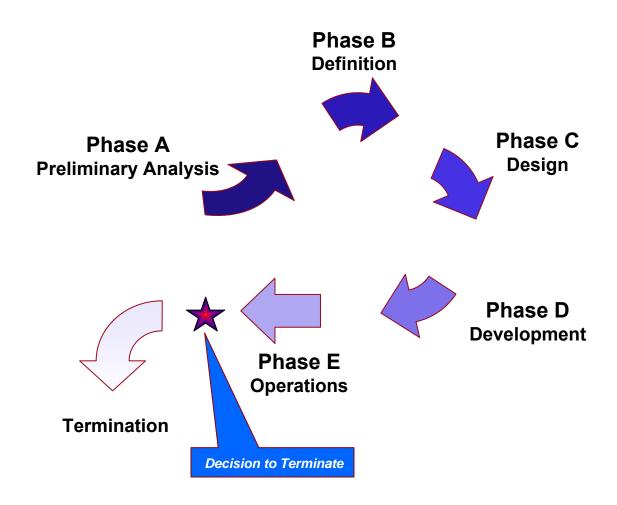


- The Vision* calls for the space program to:
 - Complete the International Space Station by 2010
 - Retire the Space Shuttle by 2010
 - Develop the Orion spacecraft (formerly known as the Crew Exploration Vehicle) by 2008, and conduct its first human spaceflight mission by 2014
 - Develop Shuttle-Derived Launch Vehicles
 - Explore the Moon with robotic spacecraft missions by 2008 and crewed missions by 2020
 - Explore Mars and other destinations with robotic and crewed missions



Program Life Cycle Phases





Termination = *Transition* of needed capabilities & *Retirement* of unneeded capabilities



What is Transition & Retirement?



- "T&R" is the combination of transfer and close-out activities associated with Space Shuttle capabilities.
- T&R is:
 - Big
 - Complex
 - Uncharted
 - Emotional
 - Expensive
- The goal of T&R is to support NASA strategic goals and achieve SSP retirement within available resources at the best value for the nation.



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What Drives Transition?





The Vision for Space Exploration and retirement in 2010

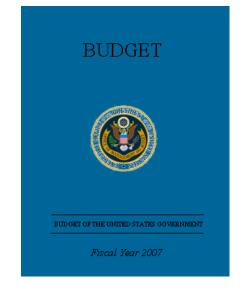


Safely completing the manifest within available resources



Exploration Systems requirements for Space Shuttle assets and workforce

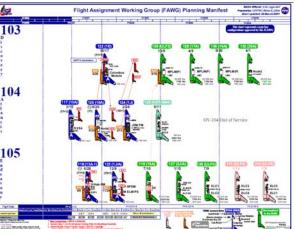














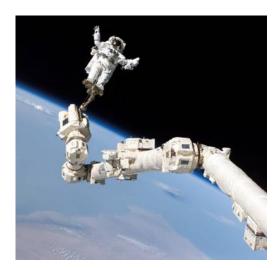
Number 1 Priority - Safe Mission Execution

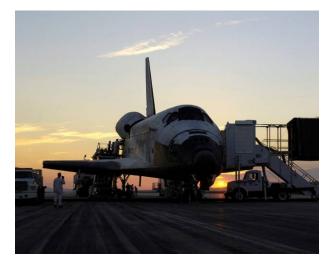






- The highest program priority is safe and effective mission flyout.
- International Space Station will be completed using as few flights as possible.
- The current Space Shuttle manifest shows 13 flights to the International Space Station, 1 flight to HST, and two contingency flights between now and 2010.



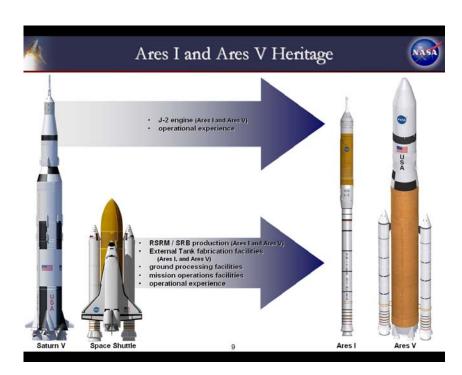




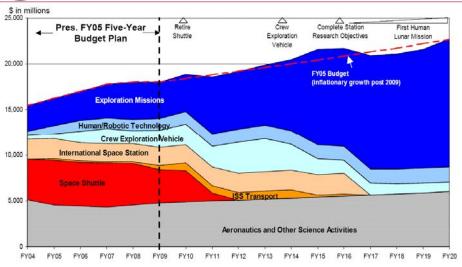
Transition & Retirement Overview



Budget planning
 assumes efficiencies
 from transition of SSP
 capabilities to Cx



Strategy Based on Long-Term Affordability



NOTE: Exploration missions – Robotic and eventual human missions to Moon, Mars, and beyond Human/Robotic Technology – Technologies to enable development of exploration space systems Crew Exploration Vehicle – Transportation vehicle for human explorers ISS Transport – US and foreign launch systems to support Space Station needs especially after Shuttle retirement

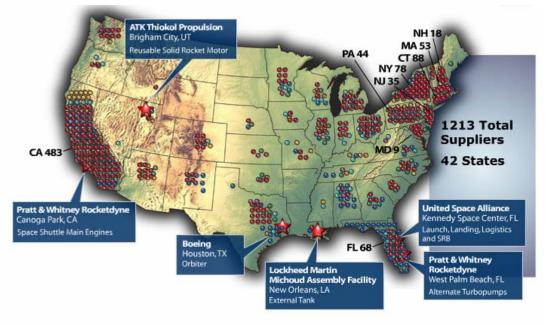
 Early budget forecasts rely on aggressive retirement of SSP capabilities after meeting mission requirements

Scope of the Transition Challenge: Shuttle

Shuttle and ISS Flight Safety is #1 Priority

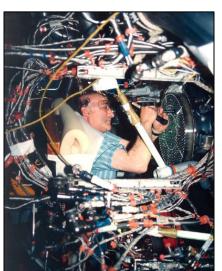


- Shuttle occupies 640 facilities
- Over 1,004,000 property inventory line items
- Over 1,765 civil servants and 15,098 prime contracts in fiscal year 2007
- Total equipment acquisition value is ~\$12 billion
- Total facilities replacement value is ~\$5.7 billion





Color Code of Suppliers to
Shuttle Prime Contractors:
Yellow - Boeing
Dark Blue - USA
Purple - Lockheed-Martin
Green - Hamilton Sunstrand
Blue - PWR
Orange - ATK
Red - Orbiter Project (JSC)



First Steps



- Following the President's 2004 announcement of the VSE, the SSP quickly mobilized for early retirement and sought out advice.
 - NPR 7120 provides only high-level guidance
 - Benchmarking with the experts provided rich lessons learned.
 Best-practices research included:
 - USAF Titan Program termination
 - Boeing F-18/AV-8B Production line closure
 - Naval Facilities Engineering Command (NAVFAC)
 - Base Realignment and Closure (BRAC) process
 - Roosevelt Roads NAS Closure
 - Naval Sea Systems Command (NAVSEA)
 - Charleston/Long Beach Navy Shipyard Closures
 - Puget Sound Nuclear Ship Inactivation and Disposal Program
 - Electric Boat Company Downsizing
 - Apollo Program termination lessons
 - NASA/USA Downey Facility Closeout
 - GRC Plumbrook closeout

First Steps



- Benchmarking large-scale program retirements provided initial direction
 - Management Strategy
 - Don't jeopardize fly-out (Risk Management!!)
 - Start early
 - Communicate with all stakeholders
 - Work well with supporting organizations
 - Organizational Structure
 - Cross-cutting functional areas
 - Governance to facilitate decision-making
 - Cost Drivers
 - Environmental clean-up
 - Property disposal
 - Human capital retention
 - Requirements Development
 - Understand the regulatory environment
 - Perform a Strategic Capabilities Assessment

Strategic Capabilities Assessment (SCA)

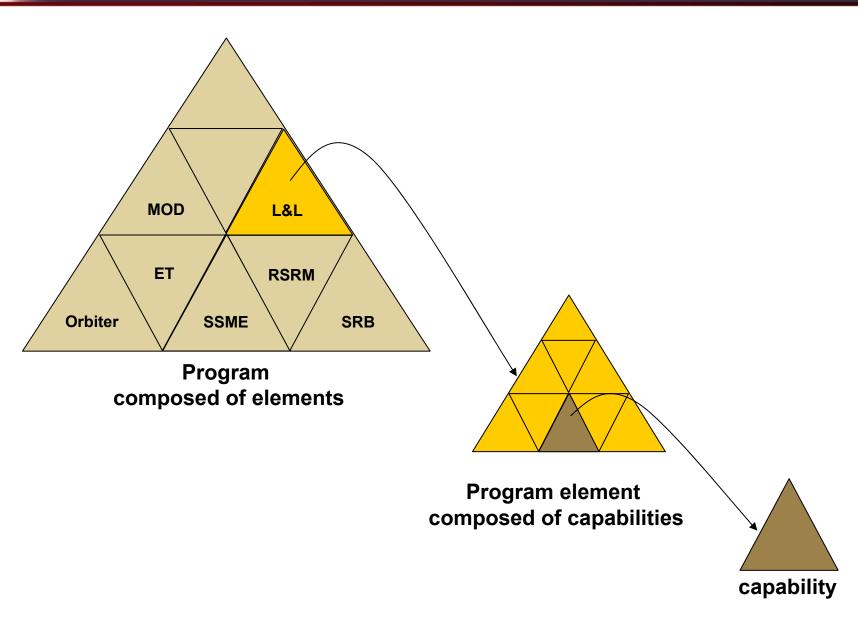


- The foundation of T&R planning is a requirements definition
- SSP did an SCA to derive revised program requirements based on the VSE and NASA HQ direction
- The SCA answers:
 - What are our strategic capabilities?
 - What are our capability last need dates?
 - Based on mission success risk assessment
 - What are our capability release dates?
 - Based on estimated time to execute program preparation for handover to institutional disposal processes

The SCA provides the strategic requirements for Transition & Retirement

Program strategic-level decomposition

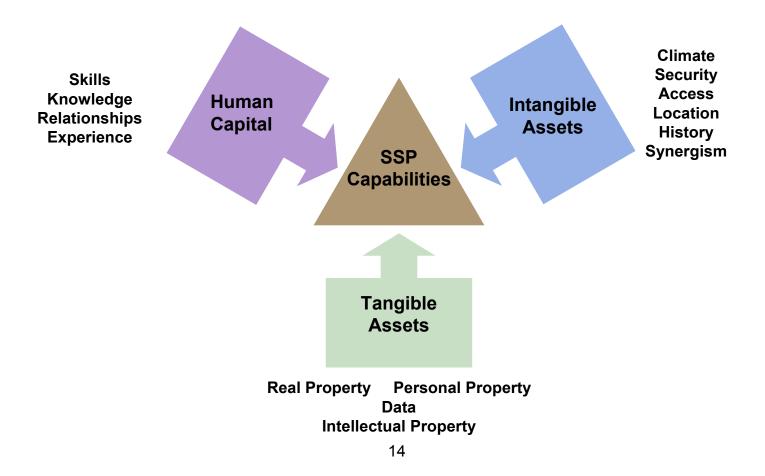




Capability Components

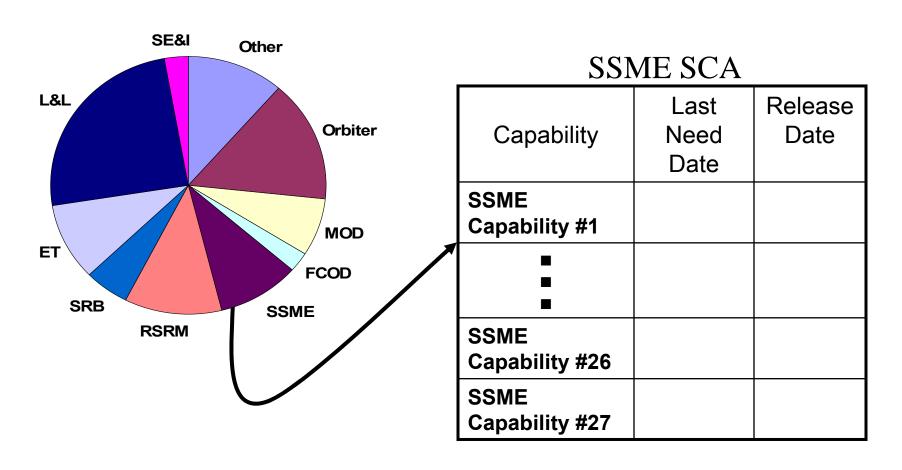


- A capability is the capacity to provide a good or service
- Programs are comprised of a suite of capabilities
 - Each capability can be decomposed into its component parts
 - Each capability must be dispositioned during T&R



Strategic-Level Assessment of SSP Capabilities – By Element





Total = 292 SSP Capabilities

The SCA provides a very high-level breakdown of the Program. It gives us "the shape of the curve."



SCA Record (example)



SSP Capability #	SSME-2		
Capability Name	Powerhead – Sustaining Operations Critical Process Capability		
Capability Description	Ability to recycle/repair a SSME powerhead		
Center	MSFC		
Org	MP21		
SSP Project Element	SSME		
Associated WBS #	6.5015		
Location name	Los Angeles		
Location state	CA		
Associated Real Property	tbs		
Associated Personal Property	tbs		
NASA EP	0		
Other govt. EP	0.5		
Contractor FTE	15.8		
Supplier FTE	2		
Associated Suppliers name	Wyman, Gordon, Schaefer, Tech Lefiell, Mfg Hoefner, F&B, Special Metals, Turntech		
Associated Suppliers state	MA, IN, CA, AZ, NY, MI		
Associated Contracts name	PWR Prime NAS8-01140		
Associated Contracts end date	12/31/10		
Key Decision Date (KDD) to meet SSP RD	12/30/08		
Last Need Date (LND)	09//30/09		
LND rationale	No additional procurements necessary to support remaining mission requirements		
Release Date (RD)	08/30/10		
Capability Shared with other Program(s)?	No		
Capability candidate for follow-on program(s)?	Yes		
SMRT Doc#	SSMExxx		
Resource impact to retain past LND?	Govt – yes Contractor – yes		
Risk factors to maintaining capability for NASA	Possible loss of critical suppliers, skills and process		



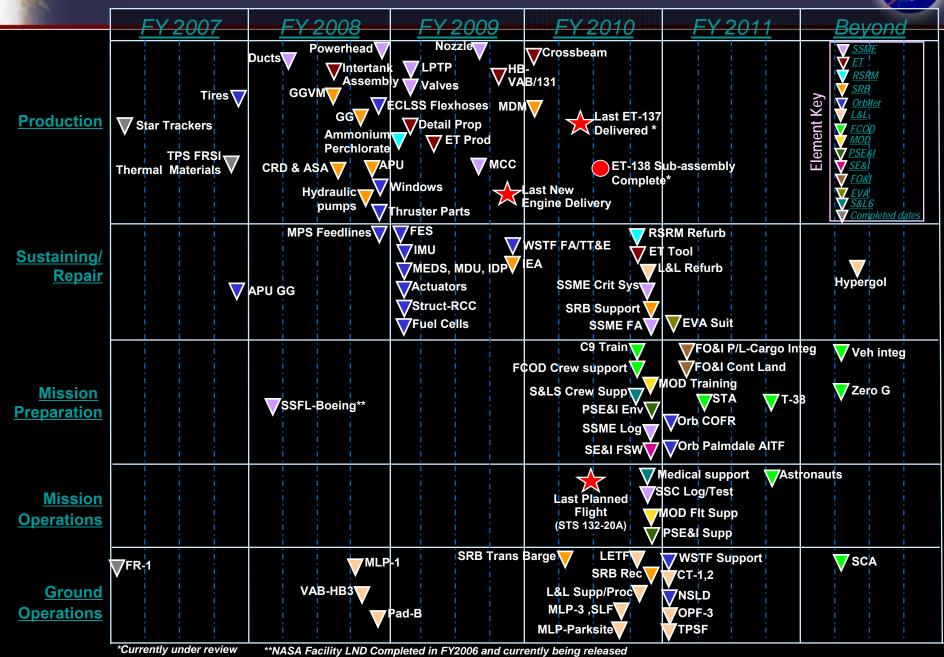
SCA Database (SCADB)



SCA Database: GO 2 - Microsoft Internet Explorer provided by Futron Corporation	_ 6 ×				
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SCA Database General Info. NASA/Gov. Reso	GO 2: Orbiter Processing ources Suppliers/Contracts Milestones/Risks				
	Release Date 12/31/2015				
Ability to prepare an orbiter vehicle for its mission. Includes up/down mission processing, OMRSD resets, mods, and OMDP.					
NASA Point Of Contact					
Name Email Phone Jacobs, George jreilly76@sbcglobal.net 321-867-0810 Address: View Kennedy Space Center USA, 32899					
Technical Point Of Contact Mame Email Phone Add New					
Originator Name Originator Email Originator					
Reilly, Jeff jreilly@futron.com 281-333-0	190 X. 30				
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Shared Programs Follow on Programs					
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Curator: <u>David Frost</u> Responsible NASA Official: <u>Mike Corbin</u> This page was last updated: February 24, 2006 Strategic Planning Office JSC Homepage Web Accessibility and Policy Notices					
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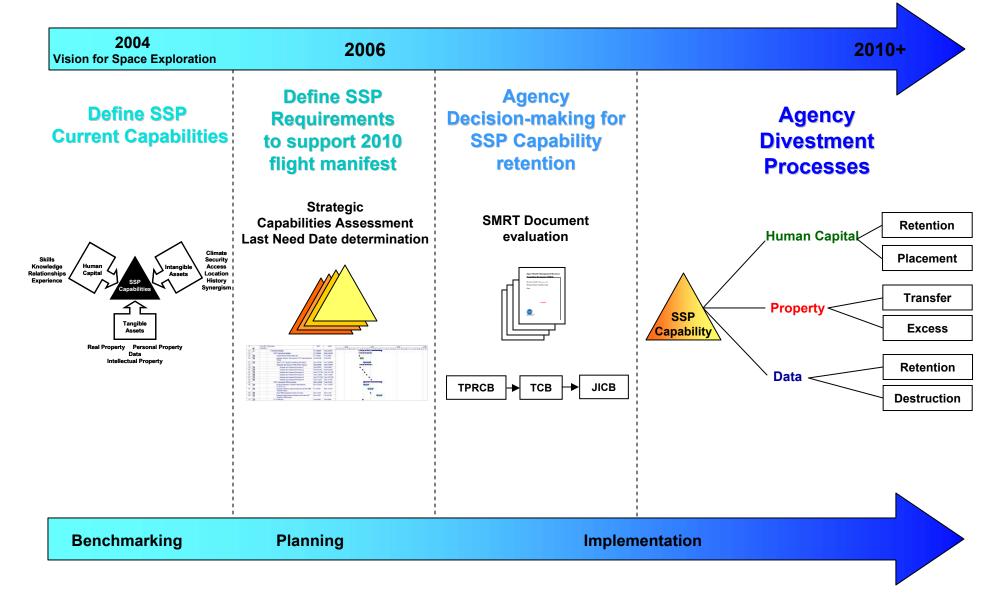
Shuttle Transition Strategic Capabilities Last Need Milestones





SSP Transition & Retirement Strategy

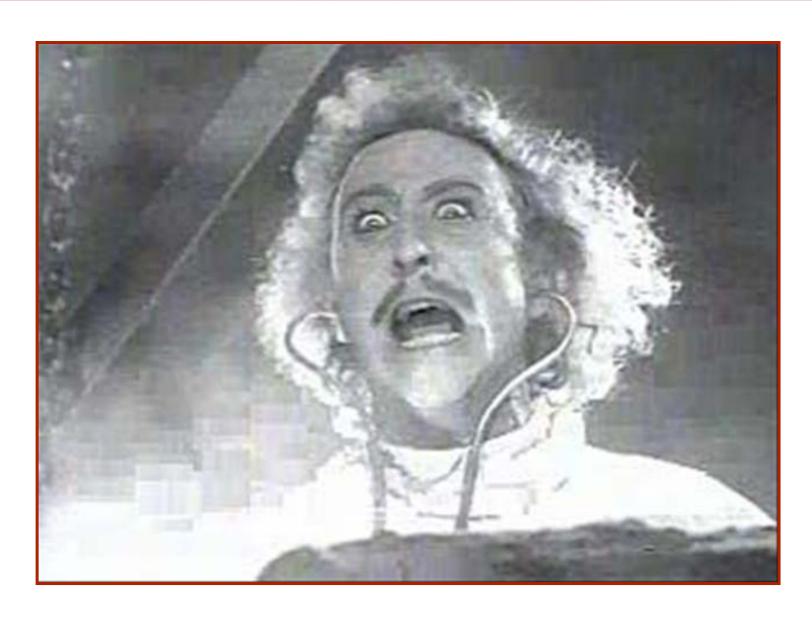






T&R Governance





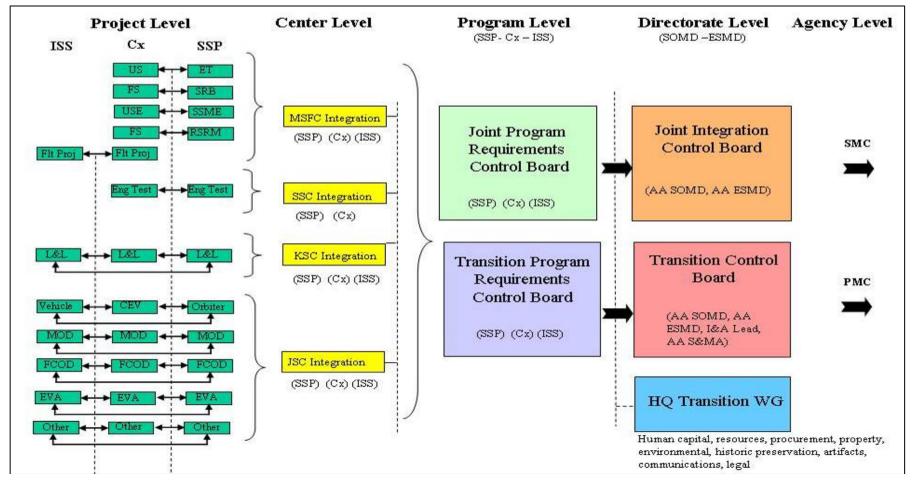


The Transition Process

Governance Board Structure

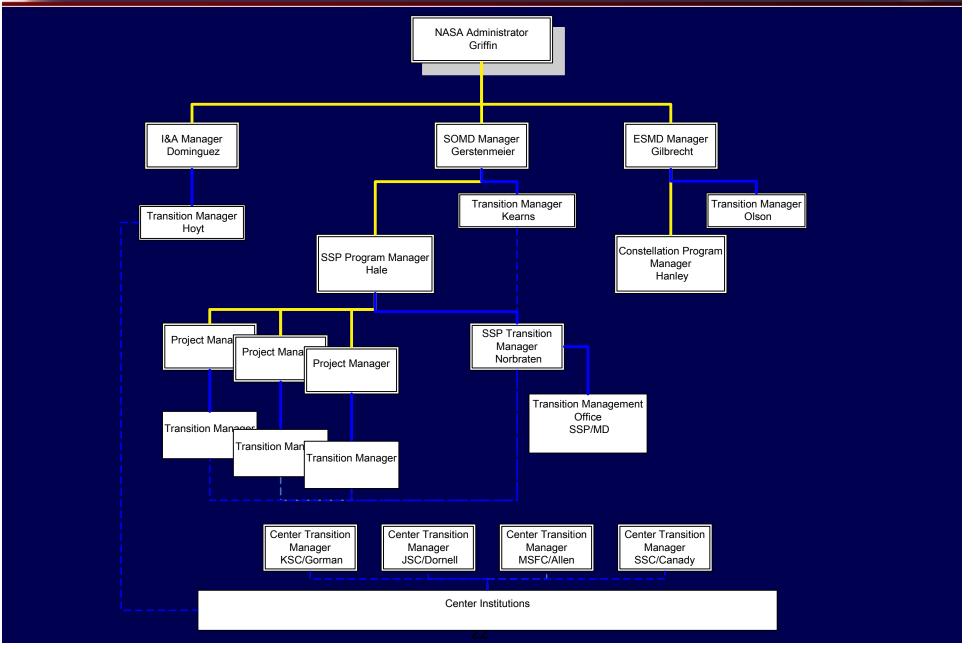


- 1. Strategic, Longer-term
 - Joint Integration Control Board (JICB)
- 2. Tactical, Near-term
 - Transition Control Board (TCB)
- 3. Program-Level Transition
 - SSP Transition Program Requirements Control Board (TPRCB)



T&R Leadership

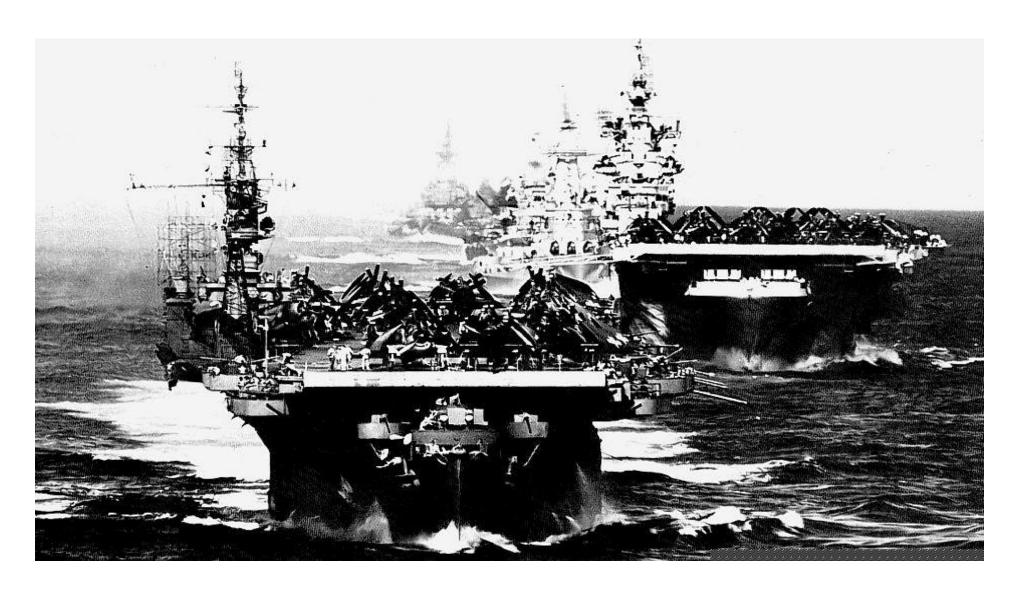






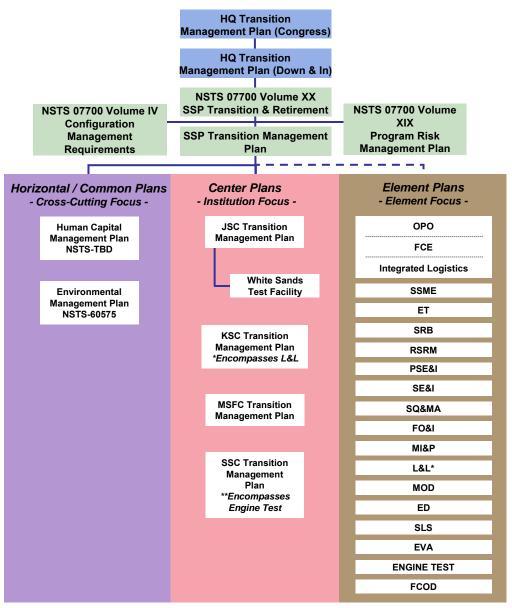
T&R Implementation





SSP T&R Document Tree

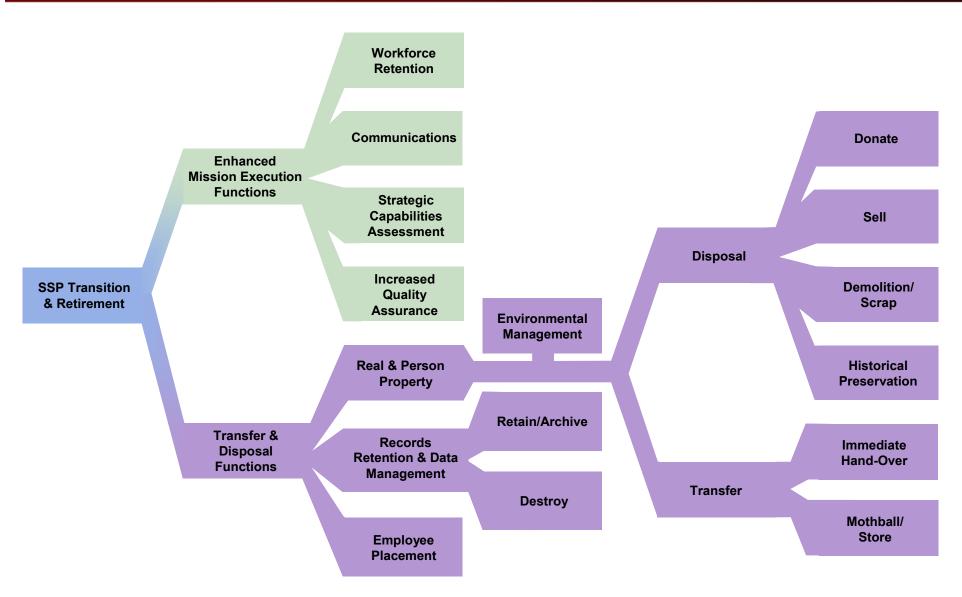






T&R Functions







Crosscutting Functions



Center	MSFC	JSC	KSC	SSC
Risk Management				
Property Disposition				
Records Management	<u> </u>			
Environment	•			
Software/IT Management				
Resources Planning	-			
Historical Pres.				



Property Disposition

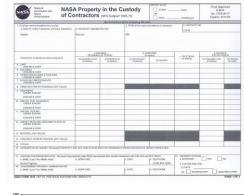


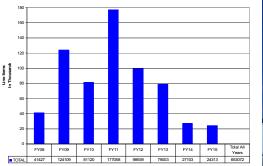












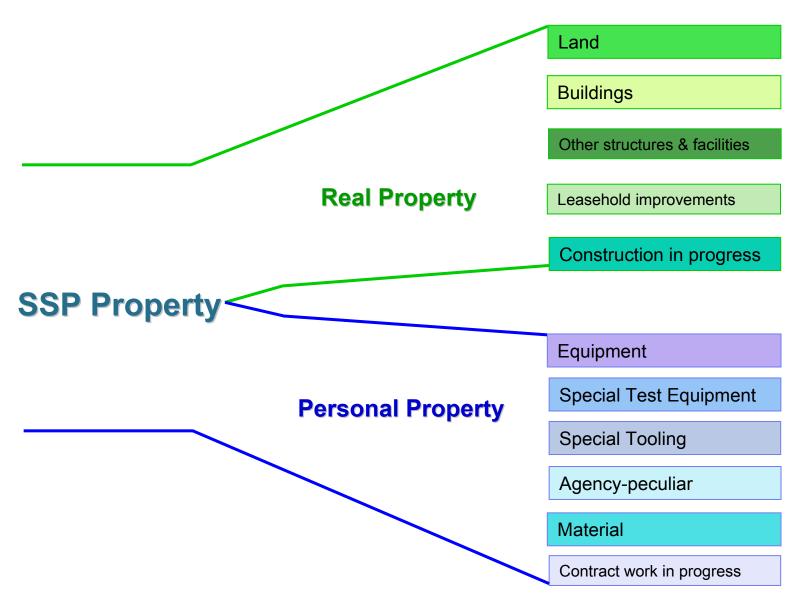






Property Taxonomy

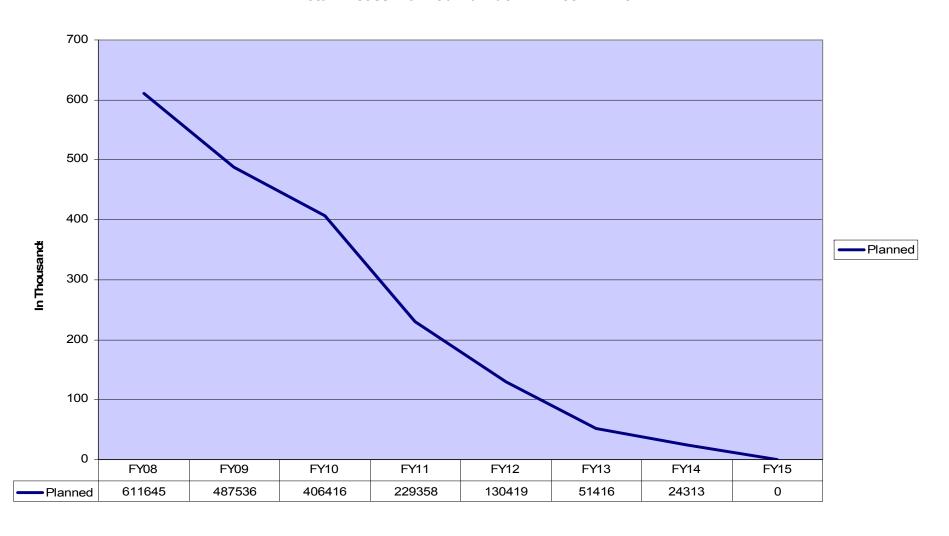






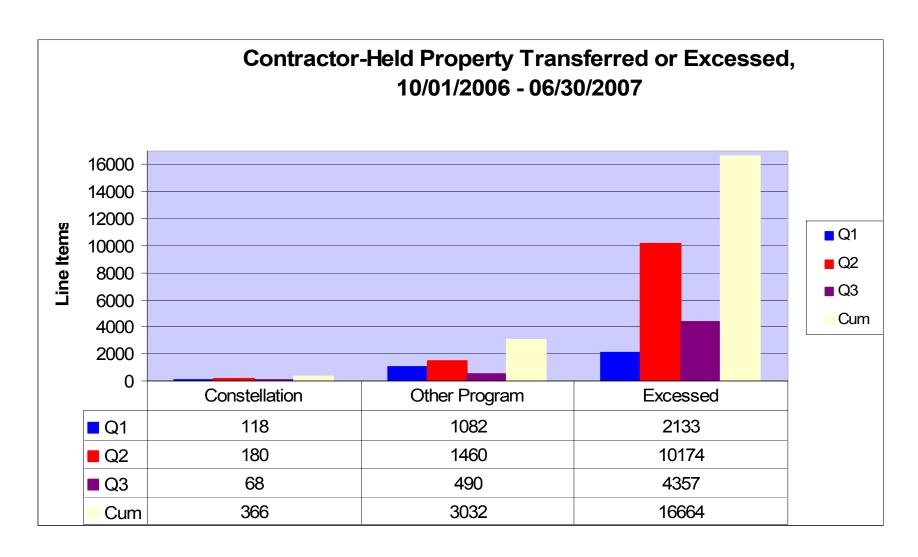


Total Excess Planned Burndown FY 08 - FY15





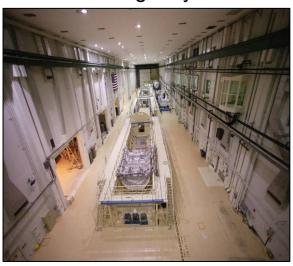




Facilities Transition



- KSC / Operations & Checkout Building
 - Highbay for all Orion final assembly
 - Highbay cleanout underway





- KSC / Pad 39B
 - Launch Pad and Support Facilities
 - Lightning Protection System



- Michoud Assembly Facility (MAF)
 - Primary structure manufacturing
 - Composite and metal fabrication
 - Plans: Orion, Upper Stage, Earth
 Departure Stage, Ares V, RPK



Emphasize Efficient Utilization and Life Cycle Cost Control





Records Management Working Group



- SSP T&R utilizes existing processes for records retention
- RMWG formed to provide guidance on records retention and destruction processes
 - Action to provide more specific guidance on records retention
- Prime interface to Center and HQ archivists



Human Capital Management





WORTH

JUST BECAUSE YOU'RE NECESSARY DOESN'T MEAN YOU'RE IMPORTANT.

www.despair.com

Transition and the Workforce



Unique Challenges:

- Retaining Skills Necessary to Safely Execute Remaining Space Shuttle Missions; and
- Managing Transition of Appropriate Shuttle Workforce into Constellation Development; and
- Retaining Skills Between FY2010 and FY2014 Necessary to Safely Execute Constellation Flight Operations (Orion/Ares I IOC - 2014)

Approach to Ensure Critical Skills Retained:

- Provide Challenging, Exciting Follow-on Work in Constellation (and Other Programs)
- Maintain NASA's Quality Workplace: Providing Collaborative and Creative Environment, Supporting Career Development, Learning Opportunities
- NASA is Committed to Transitioning as Much of the Shuttle Civil Service Workforce to Other Agency Programs as is Practicable, Using Strategies such as:
 - Workforce Sharing, Matrixing, Detailing
 - Retraining
 - Identify Opportunities for Placement of Employees with Needed Skills in Other Organizations
- NASA is Committed to Working with our Space Shuttle Program Contractor Partners on Workforce Issues.
 - Industry has a Range of Transition, Retention, and Staffing Tools Available to Maintain Critical Skills to Meet their Contractual Obligations Required for Shuttle Mission Execution.
 - Unique to Each Contractor Situation and their Known Role in Future Constellation Work

Human Capital Strategy & Programs



Human Capital Transition Strategy:

 Incorporating Scenario Planning into the Proposed Strategic Business and Workforce Planning Process at the Agency

Workforce Assessment: Civil Servant & Contractor

- "10 Healthy Centers"
- Program Requirements Will Drive our Workforce and Skill Needs

Processes: Examples

- Competency Management System: NASA system, Local Control
- Critical Skills Retention: Identification, Phasing, Approaches, Cost
- Training: Cross-training, Re-training, Initial-Training, Frequency
- Tracking: Metrics/Surveys, Monitoring, Feedback Loop
- Tools: Plan to Use Multiple Methods and Tools
 - HR models: Numbers-based Approach (Funded & Unfunded FTEs/WYEs)
 - Process & Systems Modeling for Workforce Requirements (Ex. DoD, MicroSaint)

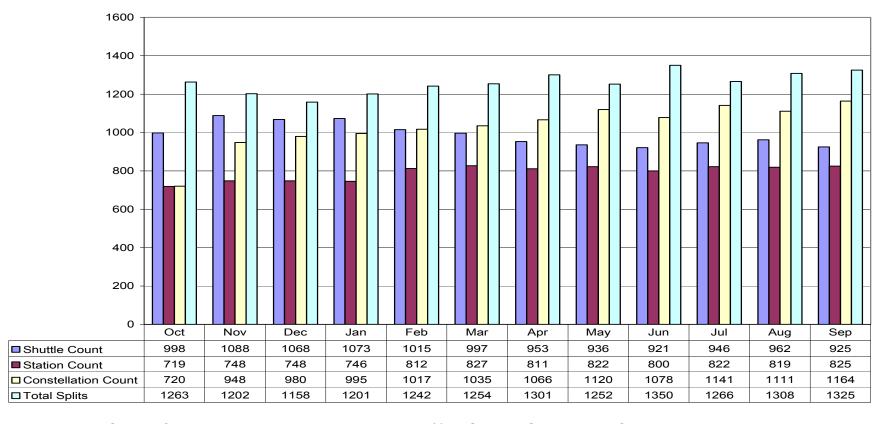
Workforce Synergy:

 Personnel Splitting their Time & Workload Focus Between ≥ 2 Programs: Shuttle, ISS, and Constellation (Example: 50% SSP/50% CxP), with Shuttle Having Priority due to Flight Safety Drivers



NAS

FY07 – KSC, JSC, MSFC, and SSC



Count of civil service employees charging 100% to Shuttle, Station, and Constellation or split between 2 or more Programs. Includes KSC, JSC, MSFC, and SSC.



Transition Communications



Top-Down, Bottoms-Up, In and Out Transition Communication

- Transparency, Accuracy, Clarity, Brevity: the Facts in a Timely Manner
- All Media Types & Venues



Clear & Consistent Communication



- Distributed broadly
- Provides a monthly snapshot of what everyone is working on
- Requires short-term goal setting
- Quick way to track progress



- Complied for managers review at TQPMR
- Helps identify temporary vs. serious roadblocks
- Stimulates discussion about shared (or not) experiences across centers

T&R Program Control

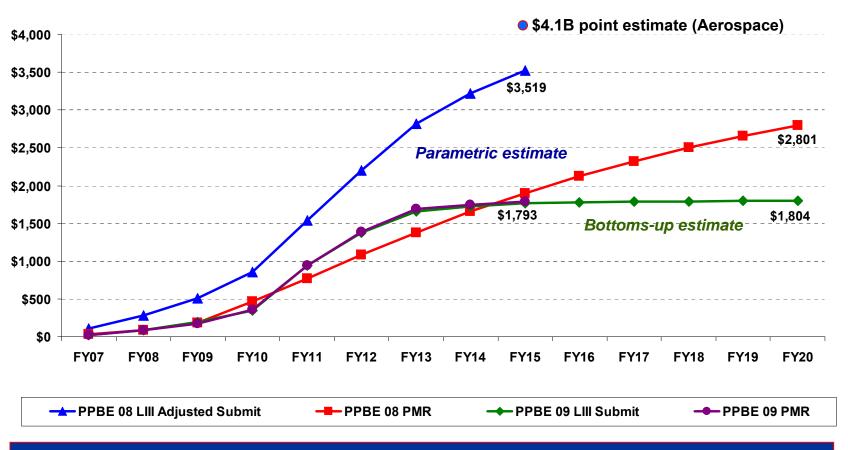








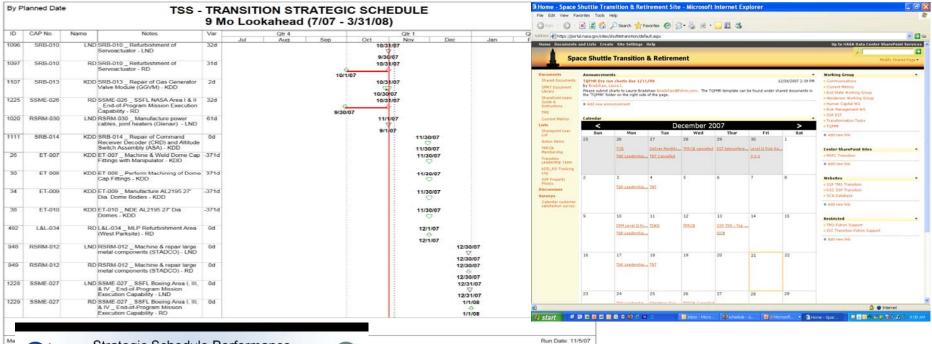
PPBE 09 – SSP Transition & Retirement PMR Summary (\$M)



As in all projects, requirements development enables improved cost estimates.

Transition Strategic Schedule 9-month (sample)







Strategic Schedule Performance (Key Decision Dates)





- Level-2 SSP Transition Management Office maintains Transition Master Schedule made up of SCA strategic capability milestones
- Level-3 project/program elements maintain individual tactical schedules for implementation

Top SSP Risks



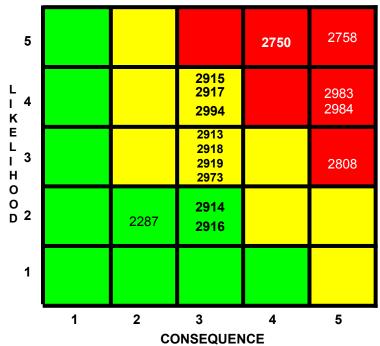




Risk Number - Title	Owning Team	June 2007	Aug 2007	October 2007	December 2007
2983 - Loss of Critical Contractor Personnel	SP_Transiti on			NEW TPR 4 x 5	3 x 5
2984 - Loss of Critical Civil Service Personnel	SP_Transiti on			NEW TPR 4 x 5	3 x 3
2689 - TPS Damage Due to Ascent Debris: ET Foam Release	SEI	4 x 5	4 x 5	4 x 5	3 x 5
2691 - TPS Damage Due to Ascent Debris: Ice Release	SEI	4 x 5	4 x 5	4 x 5	3 x 5
2692 - TPS Damage Due to Ascent Debris (non foam/ice): Gap Filler, Putty Repair, Ceramic Inserts, SRB BTA	SEI	4 x 5	4 x 5	3 x 5	3 x 5
2962 - Infrequent/Catastrophic EMU-018: Externally Induced Hazards - Sharp Edge Exposure	EVA		NEW TPR 4 x 5	4 x 5	4 x 5
2474 - Orbiter Composite Overwrap Pressure Vessel (COPV) Burst	VEHSYS	3 x 5	3 x 5	3 x 5	Accepted Risk 3 x 5
2827 - Current External Tank Ice Frost Ramp (IFR) Design	ET	3 x 5	3 x 5	3 x 5	3 x 5
2829 - Failure to Avoid Lightning with Crew Onboard SSV (ILIT-01)	SEI		NEW TPR 3 x 5	3 x 5	2 x 5
2846 - Vehicle Damage Due to Liftoff Debris	P_SEI	3 x 5	3 x 5	3 x 5	3 x 5
2793 - Failure to Avoid Lightning - Ground Processing (ILIT-01)	SEI	4 x 4	4 x 4	3 x 4	3 x 4
2815 - ET Production to Meet the SSP Manifest	ET	4 x 4	4 x 4	4 x 4	4 x 4
2971 - Threats to SSP Reserve in FY08				NEW TPR 3 x 3	3 x 5
2505 - Loss of Critical Personnel	SP_Transiti on	4 x 5	4 x 5	Closed	
2851 - Threats to SSP Reserve in FY07	BusMgmt	5 x 5	Closed		
2703 - Composite Overwrap Pressure Vessel (COPV) Stress Rupture (Infrequent/Catastrophic LL-0173 Cause 1,2,3,4)	Shuttle_Pro c	3 x 5	3 x 5	De-Escalated to TOR 3 x 5	
2877 - Vehicle Damage Due to Ground Source Debris During Launch (Infrequent/Catastrophic LL-0077 Cause 7, 8)	Shuttle_Pro c	3 x 5	3 x 5	3 x 5	Closed. Merged with 2846 3x5







Saf - Safet y	MS- Mission Success	Supp - Supportability		Sch- Schedul e	C - Cost	
▲ – Top Program Risk (TPR)						
△ – Top Director Risk (TDR)						
■ – Top Organization Risk (TOR)						
□ – Top Sub Organizational Risk (TSR)						
Lo	w	Medium	High			
Closed Risks			New Risks			

Num	FY07-Q3	FY07-Q4	Team	Title
2983 ▲	4x5	4x5	SP_Transition	Loss of Critical Contractor Personnel (Supp)
2984 ▲	4x5	4x5	SP_Transition	Loss of Critical Civil Service Personnel (Supp)
2808 △	3x5	3x5	SP_Transition	SSP Cost Threat: Transition and Retirement (C)
2913 ■	3x3	3x3	SP_Transition	Environmental Planning for SSP Transition and Retirement (Saf, Sch, C)
2914 ■	2x3	2x3	SP_Transition	National Environmental Policy Act Requirement for SSP T&R (Saf, Sch, C)
2915 ■	4x3	4x3	SP_Transition	External Reviews and Approvals of Programmatic Environmental Assessment (EA) (Saf, Sch, C)
2916 ■	2x3	2x3	SP_Transition	Potential for Environmental Impact Statement Requirement (Sch, C)
2917 ■	4x3	4x3	SP_Transition	Coordination with Constellation NEPA Process (Saf, Sch, C)
2918 ■	3x3	3x3	SP_Transition	Potential Loss of Shuttle Environmental Assurance Initiative Capability (Supp, Sch, C)
2919 ■	3x3	3x3	SP_Transition	Potential for Impact to SSP HCFC 141b Essential Use Exemption (Saf, Supp, Sch, C)
2994 ■		4x3	SP	Lack of available support to complete T&R activities (Supp, Sch)
2287 ■	2x2	2x2	Shuttle_Proc	Civil Service Workforce Retention (Sch)
2750 ■	5x4	5x4	Shuttle_Proc	Contractor Workforce Retention (Sch)
2758 ■	5x5	5x5	Shuttle_Proc	Transition / Retirement Unfunded (C)
2973 △		3x3	Shuttle_Proc	Flight Rate Supportability-During Ares 1-X Processing (10month period) (Supp, Sch)

Source: SIRMA, Oct. 23, 2007

G. Norbraten



Transition Metrics Overview & Accountability



How Do We Measure Transition Success? Metrics, Surveys & Feedback

✓ Cost Avoidance Transition Metrics Accountability Transition Schedule Variance Directorate ✓ Workforce Transition (CS & Contractor) Management ✓ Transition Risk (Headquarters) **Exploration Systems and Space** ✓ Personal Prop. Divestment **Operations Transition Directors** ✓ Communication Effectiveness Level 0, 1 ✓ Transition Implementation + Institutions & Administration √ Third-Party Assessments Big "T" ✓ TCB/JICB Actions Clear Accountability ✓ Annual Personal Property **Program** Divestment Management ✓ Cost Various Program Offices (Centers) √ Schedule **NASA Field Centers** √ Risk Level 2 ✓ Technical Little "t" ✓ Synergy Clear ✓ Communications **Tasking Project** Management (Centers) ✓ Project Implementation **Various Project Offices** Level 3 **NASA Field Centers**



T&R Progress

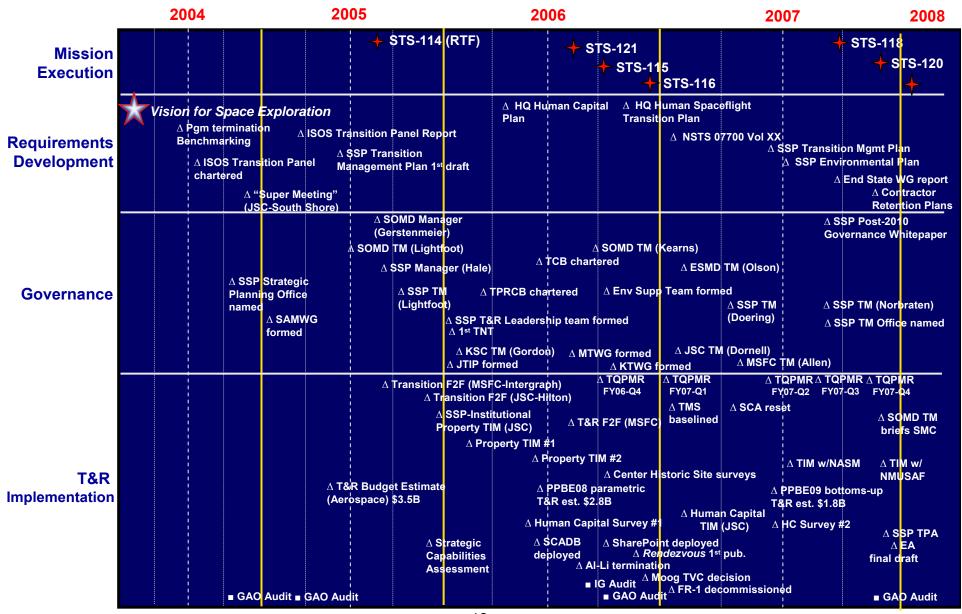






T&R Chronology





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Recent Accomplishments



Shuttle Capabilities Retiring or Transitioning

- L&L Decommissioning of FR-1, release of west MLP parksite
- SSME Decision on termination of power head production
- SSME Decision on termination of high pressure turbo pump production
- Orbiter Termination decisions on 6 suppliers no longer needed, demolition of Palmdale temporary buildings, disposal of excess property in MAF storage

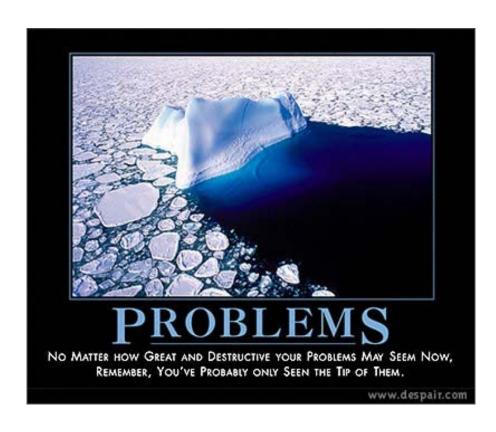
Transition Integration Accomplishments

- Oversight Conducted Transition QPMR on February 6-7
- Products Completed SSP Transition Management Plan, Environmental Plan, Environmental Assessment, preliminary End-State requirements
- Communication Permanent transition feature added to SSP News
- Communication "Rendezvous" Online Magazine Debut
- Human Capital Roll-out of prime contractor retention plans
- Historic Real Property for Historic Landmark site surveys



T&R Issues





- Dynamic mission requirements
- Constrained resources
- Overlaps & Gaps with Constellation
- Decision-making process
- Inventory assessments
- Artifact definition & identification
- Post-2010 governance TBD
- Metrics



Upcoming Activities



FY08 T&R implementation:

- PPBE10
- Pre-screening of SSP personal property
- Disposition of excess Orbiter hardware at MAF and Palmdale
- Completion of production activities
 - SSME MCC, ducts
 - SRB APU GG/GGVM
 - Orbiter ECLSS flex hoses, windows, tires
- Significant transfers to CxP:
 - Pad B
 - MLP 1
 - MSP West Park Site
- Vendor closeouts

T&R Summary



- SSP Transition & Retirement is in uncharted territory
 - Products and Processes are maturing
 - T&R plans, processes and management boards are operational
- Managing Risk is key
 - Safety and Mission Success are our Fundamental Decision Drivers
 - Mission Execution shapes T&R requirements and constraints
 - Close coordination between Mission Execution and T&R essential
- FY10 Planning, Programming, Budgeting, Execution (PPBE) will refine plans post-FY10
- Skilled Workforce Retention is a top priority
 - Shuttle Fly-Out, transition to Constellation Development
 - Gap to Constellation Flight Operations Major Risk
- Stakeholder Communications underway
 - Congress, OMB, GAO, Strategic Management Council, Civil Servants & Contractors

Project Management Best Practices apply to Program Termination